



U.S. Department of Transportation  
Transportation Security Administration

# Memorandum

Subject: INFORMATION: Guidelines for Addition of  
Names to "No-Fly" and "Selectee" Lists

Date: June 11, 2002

From: Associate Undersecretary, Transportation Security  
Intelligence, TSI-1

Reply to  
Attn of: Claudio Manno, (202)  
267-3099

To: Director of Central Intelligence, DCI

1. (FOUO) **Background:** Between 1990 and September 11, 2001, the FAA had issued several Security Directives (SDs) and companion Emergency Amendments (EAs) that identified persons whom air carriers could not transport. On September 11, 2001, only three of these SDs were in effect, with a total of [REDACTED] of individuals that air carriers were prohibited from transporting.

b(3)  
1520.7(b)

(SSI) Early on September 12, [REDACTED] the FAA issued SD-108-01-06/EA  
129-01-05 [REDACTED]

[REDACTED]

(b)(2)  
(b)(3)  
1520.7(b),  
(c), (j)

(SSI) In November 2001, [REDACTED] the FAA assumed full administrative responsibility for the "watchlist" and issued SD-108-01-19. At that time, the three active FAA SD/EAs that had listed names of individuals to be denied transport [REDACTED] were cancelled, [REDACTED]

(b)(2)  
(b)(3)  
1520.7(b)  
(j)

[REDACTED] and the SD was broken out into two separate "name lists:" no-fly and selectee. SD-108-01-20\*\*\* supports the list of persons to be denied transport; this list is commonly referred to as the "no-fly list." SD-108-01-21\*\*\* supports the list of persons whom air carriers are required to "select" for additional security screening prior to boarding the individuals on an aircraft; this list is referred to as the "selectee list."

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2. (SSI) Guidelines for Amending the "Name Lists": Since FAA/TSA assumed administrative control of the "watchlist" in November 2001, the placement of individuals on the no-fly or selectee lists has been guided by two primary principles:

[REDACTED]

(b)(2)  
(b)(3)  
1520.7(c),  
(j)

(SSI) All individuals placed on the no-fly and selectee lists since November 2001 have been added or removed (or moved from one list to the other) based on the request of and information provided

[REDACTED]

(b)(2)  
(b)(3)  
1520.7(c)  
(j)

(SSI) [REDACTED]

(b)(2)  
(b)(3)  
1520.7(b),  
(c), (j)

\* For this discussion, "air carriers" include all U.S.-operated air carriers, flying both domestically and overseas, as well as foreign carriers with flights into or out of the United States. SD's are used to direct domestic carriers, while EAs are used to instruct foreign carriers with service to the United States.

\*\* (SSI) SD-108-01-06 was superseded by SD-108-01-09 in mid to late September, because of

[REDACTED]

SD-108-01-17 superseded SD-108-01-09 and was a transition SD while FAA was assuming responsibility for the "name lists" from the FBI.

(b)(2)  
(b)(3)  
1520.7(c)

\*\*\* (SSI) When the aviation security regulations were changed, in early 2002, the 108 designation was changed to 1542 and the 129 designation became 1546. Therefore, the current SDs and EAs are as follows:

No-Fly list = SD-1544-01-20A/EA-1546-01-17A  
Selectee list = SD-1544-01-21A/EA-1546-01-18B

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